## Senate File 305 - Introduced

SENATE FILE 305

BY SALMON, ALONS, WESTRICH,

GREEN, EVANS, DE WITT,

GUTH, and LOFGREN

## A BILL FOR

- 1 An Act relating to the dissemination of certain specified
- 2 materials, including the prohibition of certain specified
- 3 materials in schools and civil actions to determine
- 4 obscenity, modifying the responsibilities of the department
- 5 of education, and providing civil penalties.
- 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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- 1 Section 1. Section 256.9, Code 2023, is amended by adding
- 2 the following new subsection:
- 3 NEW SUBSECTION. 66. Develop and make available on the
- 4 department's internet site a comprehensive list of all
- 5 notifications received pursuant to section 280.35, subsection
- 6 6, sortable by the book's title and author, and the school
- 7 districts, accredited nonpublic schools, or charter schools
- 8 that have removed the book from libraries operated by the
- 9 school district, accredited nonpublic school, or charter school
- 10 or from classrooms or any areas on school district, accredited
- 11 nonpublic school, or charter school property. The department
- 12 shall update the list at least once each month.
- 13 Sec. 2. Section 256E.7, subsection 2, Code 2023, is amended
- 14 by adding the following new paragraphs:
- NEW PARAGRAPH. 0j. Be subject to and comply with section
- 16 280.33 relating to the prohibition on the use of standards or
- 17 guidance developed by the American library association when
- 18 determining whether to acquire a book for a school library or
- 19 remove a book from a school library in the same manner as a
- 20 school district.
- 21 NEW PARAGRAPH. 00j. Be subject to and comply with section
- 22 280.34 relating to students serving on committees that
- 23 determine, or provide recommendations related to, whether a
- 24 material in a school library should be removed because it may
- 25 constitute or contain hard-core pornography or obscene material
- 26 in the same manner as a school district.
- 27 NEW PARAGRAPH. 000j. Be subject to and comply with section
- 28 280.35 relating to prohibitions on the provision of obscene
- 29 material and hard-core pornography in the same manner as a
- 30 school district.
- 31 Sec. 3. Section 272.2, subsection 14, paragraph b,
- 32 subparagraph (1), Code 2023, is amended by adding the following
- 33 new subparagraph division:
- 34 NEW SUBPARAGRAPH DIVISION. (0g) Providing obscene
- 35 material or hard-core pornography to students in a school

- 1 library, classroom, or any other area on school property,
- 2 or requiring a student to read or view obscene material or
- 3 hard-core pornography under section 280.35. For purposes of
- 4 this subparagraph division, "obscene material" and "hard-core
- 5 pornography" mean the same as defined in section 728.1.
- 6 Sec. 4. Section 272.2, subsection 14, Code 2023, is amended
- 7 by adding the following new paragraph:
- 8 NEW PARAGRAPH. f. The board shall suspend the license of
- 9 an administrator or a teacher upon the board's finding by a
- 10 preponderance of evidence that the administrator or teacher
- 11 violated an injunction entered pursuant to section 280.35,
- 12 subsection 4.
- 13 Sec. 5. Section 277.29, Code 2023, is amended to read as
- 14 follows:
- 15 **277.29 Vacancies.**
- 16 Failure to elect at the proper election or to appoint within
- 17 the time fixed by law or the failure of the officer elected
- 18 or appointed to qualify within the time prescribed by law;
- 19 the incumbent ceasing for any reason to be a resident of
- 20 the district or removing residence from the subdistrict; the
- 21 resignation or death of the incumbent or of the officer-elect;
- 22 the removal of the incumbent from, or forfeiture of, the
- 23 office, or the decision of a competent tribunal declaring the
- 24 office vacant; the conviction of the incumbent of a felony, as
- 25 defined in section 701.7, a violation of section 280.35, or of
- 26 any public offense involving the violation of the incumbent's
- 27 oath of office, shall constitute a vacancy.
- 28 Sec. 6. NEW SECTION. 280.33 School library materials —
- 29 prohibitions.
- 30 The board of directors of a school district and the
- 31 authorities in charge of an accredited nonpublic school shall
- 32 not use any standards or guidance developed by the American
- 33 library association when determining whether to acquire a book
- 34 for a library operated by the school district or accredited
- 35 nonpublic school or remove a book from a library operated by

- 1 the school district or accredited nonpublic school.
- 2 Sec. 7. <u>NEW SECTION</u>. **280.34** Library materials review
- 3 committee.
- 4 1. For purposes of this section:
- 5 a. "Hard-core pornography" means the same as defined in 6 section 728.1.
- 7 b. "Obscene material" means the same as defined in section 8 728.1.
- 9 2. The board of directors of a school district and the
- 10 authorities in charge of an accredited nonpublic school shall
- 11 not allow a student serving on any committee that determines,
- 12 or provides recommendations related to, whether a material in a
- 13 library operated by the school district or accredited nonpublic
- 14 school should be removed to view the material being considered
- 15 for removal if the material is being considered for removal
- 16 because it may constitute or contain hard-core pornography or
- 17 obscene material.
- 18 Sec. 8. NEW SECTION. 280.35 Obscene material and hard-core
- 19 pornography in schools and school libraries.
- 20 l. As used in this section, unless the context otherwise
- 21 requires:
- 22 a. "Administrator" means and includes a school
- 23 superintendent, assistant superintendent, educational
- 24 director, principal, assistant principal, and other
- 25 individuals authorized to assist in performing noninstructional
- 26 administrative duties.
- 27 b. "Hard-core pornography" means the same as defined in
- 28 section 728.1.
- 29 c. "Obscene material" means the same as defined in section
- 30 728.1.
- 31 d. "Provides" means to make available for a student to
- 32 use or to supply to a student. "Provides" includes placing a
- 33 material, or causing a material to be placed, in a school or in
- 34 a library operated by a school where a student could reasonably
- 35 be expected to find the material or observe the material.

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- 1 e. "School" means and includes all of the following:
- 2 (1) A charter school established in accordance with chapter 3 256E.
- 4 (2) A nonpublic school as that term is defined in section
- 5 280.2.
- 6 (3) A public school district as described in chapter 274.
- 7 f. "Student" means an individual who is enrolled in and
- 8 attending a school in kindergarten through grade twelve.
- 9 g. "Teacher" means the same defined in section 272.1.
- 10 "Teacher" includes a qualified teacher librarian licensed by the
- 11 board of educational examiners.
- 12 2. A school shall designate at least one administrator to
- 13 ensure that no obscene material or hard-core pornography is
- 14 present and available to students in a library operated by the
- 15 school, in school classrooms, or in any other areas on school
- 16 property.
- 3. a. (1) An administrator shall not knowingly provide
- 18 obscene material to a student in a library operated by the
- 19 school, in a school classroom, or in any other area on school
- 20 property.
- 21 (2) A teacher shall not knowingly provide obscene material
- 22 to a student in a library operated by the school, in a school
- 23 classroom, or in any other area on school property.
- 24 b. (1) An administrator shall not knowingly provide
- 25 hard-core pornography to a student in a library operated by the
- 26 school, in a school classroom, or in any other area on school
- 27 property.
- 28 (2) A teacher shall not knowingly provide hard-core
- 29 pornography to a student in a library operated by the school,
- 30 in a school classroom, or in any other area on school property.
- 31 c. A teacher shall not knowingly require a student to read
- 32 or view obscene material as part of the teacher's instructional
- 33 program or curriculum.
- d. A teacher shall not knowingly require a student to
- 35 read or view hard-core pornography as part of the teacher's

- 1 instructional program or curriculum.
- a. A parent or quardian of a student alleging a
- 3 violation of subsection 3 by an administrator or teacher
- 4 may bring a civil action for damages and injunctive relief
- 5 against the school that employs the administrator or teacher
- $\boldsymbol{6}$  to prohibit the administrator or teacher from continuing such
- 7 violation.
- 8 b. If a parent or guardian is the prevailing party in a
- 9 civil action instituted pursuant to paragraph "a", all of the
- 10 following shall apply:
- 11 (1) The court shall award reasonable attorney fees to the
- 12 parent or quardian.
- 13 (2) The court shall assess a civil penalty against the
- 14 school that employs the administrator or teacher, not less than
- 15 five thousand dollars plus an additional five hundred dollars
- 16 per day for each day a violation occurs during the pendency
- 17 of the civil action. However, the court shall not assess the
- 18 additional civil penalty provided in this subparagraph for a
- 19 violation of subsection 3, paragraph "a", if the administrator
- 20 or teacher, or the school that employs the administrator or
- 21 teacher, removes the obscene material from the library operated
- 22 by the school, school classroom, or any other area on school
- 23 property during the pendency of the civil action. Revenue
- 24 from the civil penalty provided in this subparagraph shall be
- 25 remitted to the treasurer of state for deposit in the general
- 26 fund of the state.
- 27 (3) In the case of a violation of subsection 3, paragraphs
- 28 "a" or "c", the court shall order the school that employs the
- 29 administrator or teacher to pay not less than ten thousand
- 30 dollars in damages to the parent or guardian.
- 31 (4) In the case of a violation of subsection 3, paragraphs
- 32 "b" or "d", the court shall order the school that employs the
- 33 administrator or teacher to pay not less than twenty thousand
- 34 dollars in damages to the parent or guardian.
- 35 (5) The clerk of court shall send a copy of the court's

- 1 order issued pursuant to paragraph "a" and a copy of this
- 2 section by restricted certified mail, return receipt requested,
- 3 to the board of educational examiners, the attorney general,
- 4 and the county attorney of the county in which the school that
- 5 employs the administrator or teacher in violation of subsection
- 6 3 is located.
- 7 5. A parent or guardian who was the prevailing party in
- 8 a civil action instituted pursuant to subsection 4 may bring
- 9 a civil action for damages against the school that employs
- 10 the administrator or teacher if the administrator or teacher
- 11 violates an injunction issued pursuant to subsection 4. If a
- 12 parent or guardian is the prevailing party in a civil action
- 13 instituted pursuant to this subsection, the clerk of court
- 14 shall send a copy of the court's order issued pursuant to this
- 15 subsection and a copy of this section by restricted certified
- 16 mail, return receipt requested, to the board of educational
- 17 examiners. Damages awarded pursuant to this subsection shall
- 18 include all of the following:
- 19 a. Actual damages for injuries resulting from the
- 20 administrator's or teacher's initial violation of subsection
- 21 3 and the administrator's or teacher's violation of the
- 22 injunction.
- 23 b. A penalty in an amount determined by the court, but
- 24 not less than twenty thousand dollars plus an additional one
- 25 thousand dollars per day for each day the administrator's or
- 26 teacher's violation of the injunction continues.
- 27 c. The state of Iowa hereby waives immunity from suit and
- 28 consents to the jurisdiction of any court in which an action
- 29 is brought against a charter school established in accordance
- 30 with chapter 256E, or a public school district as described in
- 31 chapter 274, with respect to any cause of action arising out
- 32 of this subsection. Such action shall be heard and determined
- 33 pursuant to rules otherwise applicable to civil actions brought
- 34 in the particular court having jurisdiction of the suit and
- 35 the parties to the suit shall have the right of appeal from

- 1 any judgment, decree, or decision of the trial court to the
- 2 appropriate appellate court under applicable rules of appeal.
- 6. a. The board of directors of each school district, the
- 4 authorities in charge of each accredited nonpublic school, and
- 5 the governing board of each charter school shall notify the
- 6 department of education that the board of directors of the
- 7 school district, the authorities in charge of the accredited
- 8 nonpublic school, or the governing board of the charter school
- 9 has removed a book from a library operated by the school, a
- 10 classroom, or any area on school property because the board of
- 11 directors of the school district, the authorities in charge
- 12 of the accredited nonpublic school, or the governing board of
- 13 the charter school determined that the book constituted or
- 14 contained hard-core pornography or obscene material, within
- 15 seven days after removal. The notification shall contain the
- 16 book's title and author.
- 17 b. A school shall remove a book that is on the list
- 18 maintained by the department of education pursuant to section
- 19 256.9, subsection 66, from any library operated by the school,
- 20 a classroom, or any area on school property.
- 21 7. A county attorney or the attorney general may institute
- 22 civil actions to enforce the provisions of this section. A
- 23 county attorney's or the attorney general's receipt of a
- 24 copy of a court's injunctive order provided by the clerk of
- 25 court issued pursuant to subsection 4, along with subsequent
- 26 information that a violation of subsection 3 is continuing to
- 27 occur, shall constitute probable cause that a violation of
- 28 subsection 3 has occurred.
- 29 Sec. 9. Section 728.1, Code 2023, is amended by adding the
- 30 following new subsection:
- 31 NEW SUBSECTION. 1A. "Hard-core pornography" means
- 32 material depicting representations of oral, anal, or vaginal
- 33 intercourse, actual or simulated, involving humans, or
- 34 depicting patently offensive representations of masturbation,
- 35 excretory functions, or bestiality, or lewd exhibition of the

- 1 genitals.
- 2 Sec. 10. Section 728.4, Code 2023, is amended to read as
- 3 follows:
- 4 728.4 Rental or sale of hard-core pornography material
- 5 depicting certain patently offensive representations.
- 6 A person who knowingly rents, sells, or offers for
- 7 rental or sale material depicting patently offensive
- 8 representations of oral, anal, or vaginal intercourse, actual
- 9 or simulated, involving humans, or depicting patently offensive
- 10 representations of masturbation, excretory functions, or
- 11 bestiality, or lewd exhibition of the genitals, which the
- 12 average adult taking the material as a whole in applying
- 13 statewide contemporary community standards would find appeals
- 14 to the prurient interest; and which material, taken as a whole,
- 15 lacks serious literary, scientific, political, or artistic
- 16 value, upon conviction, is guilty of an aggravated misdemeanor.
- 17 However, second and subsequent violations of this section by
- 18 a person who has been previously convicted of violating this
- 19 section are class "D" felonies. Charges under this section
- 20 may only be brought by a county attorney or by the attorney
- 21 general.
- Sec. 11. Section 728.6, Code 2023, is amended to read as
- 23 follows:
- 728.6 Civil suit to determine obscenity.
- 25 Whenever the attorney general or the county attorney of
- 26 any county has reasonable cause to believe that any person is
- 27 engaged or plans to engage in the dissemination or exhibition
- 28 of obscene material within the county attorney's county
- 29 to minors, the attorney general or the county attorney may
- 30 institute a civil proceeding in the district court of the
- 31 county to enjoin the dissemination or exhibition of obscene
- 32 material to minors. Such application for injunction is
- 33 optional and not mandatory and shall not be construed as a
- 34 prerequisite to criminal prosecution for a violation of this
- 35 chapter.

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1 Sec. 12. Section 728.7, Code 2023, is amended to read as 2 follows:
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- 3 728.7 Exemptions for public libraries and educational 4 institutions.
- 5 Nothing in this chapter prohibits the use of appropriate
- 6 material for educational purposes in any accredited school,
- 7 or any public library, or in any educational program in which
- 8 the minor is participating. Nothing in this chapter prohibits
- 9 the attendance of minors at an exhibition or display of art
- 10 works or the use of any materials in any public library. For
- 11 purposes of this section, "appropriate material" does not
- 12 include obscene material or hard-core pornography.
- 13 EXPLANATION
- The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.
- 16 This bill relates to the dissemination of certain specified
- 17 materials, including the prohibition of certain specified
- 18 materials in schools and civil actions to determine obscenity,
- 19 and modifying the responsibilities of the department of
- 20 education.
- 21 The bill requires a school to designate at least one
- 22 administrator to ensure that no obscene material or hard-core
- 23 pornography is present and available to students in a library
- 24 operated by the school, a school classroom, or any other area
- 25 on school property.
- 26 The bill prohibits an administrator or teacher from
- 27 knowingly providing obscene material to a student in a library
- 28 operated by the school, in a school classroom, or in any
- 29 other area on school property. The bill also prohibits an
- 30 administrator or teacher from knowingly providing hard-core
- 31 pornography to a student in a library operated by the school,
- 32 in a school classroom, or in any other area on school property.
- 33 Additionally, the bill prohibits a teacher from knowingly
- 34 requiring a student to read or view obscene material or
- 35 hard-core pornography as part of the teacher's instructional

- 1 program or curriculum. The bill requires the board of 2 educational examiners (BOEE) to adopt rules that require the 3 BOEE to disqualify an applicant for a license or to revoke 4 a person's license for a violation of these provisions. 5 bill provides that if the administrator or teacher who violates 6 these provisions is a member of the board of directors of a 7 school district, the administrator's or teacher's membership 8 on the board shall be vacated. The bill authorizes a parent or guardian of a student 10 alleging a violation of the bill's provisions to bring a civil 11 action for damages or injunctive relief against the school that 12 employs an administrator or teacher in violation of the bill. 13 The bill requires a court to award reasonable attorney fees to 14 a parent or guardian who prevails in this civil action. 15 The bill provides that if a parent or guardian is the 16 prevailing party in the civil action, the court shall assess a 17 civil penalty against the school that employs the administrator 18 or teacher, not less than \$5,000 plus an additional \$500 per 19 day for each day a violation occurs during the pendency of the 20 civil action, unless certain limited exceptions apply. 21 bill requires revenue from the civil penalty to be remitted 22 to the treasurer of state for deposit in the general fund of 23 the state. The bill provides that if the administrator's or 24 teacher's violation relates to obscene material, the court is 25 required to order the school to pay not less than \$10,000 in 26 damages to the parent or guardian. The bill also provides 27 that if the administrator's or teacher's violation relates 28 to hard-core pornography, the court is required to order the 29 school to pay not less than \$20,000 in damages to the parent or 30 guardian. The bill provides that if a parent or guardian is the 31
- 32 prevailing party in the civil action, the clerk of court
  33 shall send a copy of the court's order and a copy of the law
  34 by certified mail to the BOEE, the attorney general, and the
  35 county attorney of the county in which the school that employs

- 1 the administrator or teacher who violated the bill's provisions
  2 is located.
- 3 The bill provides that a parent or guardian who was the
- 4 prevailing party in the civil action may bring a civil action
- 5 for damages against the school that employs the administrator
- 6 or teacher if the administrator or teacher violates the
- 7 injunction. The bill requires the clerk of court to send a
- 8 copy of the court's order issued pursuant to the proceedings
- 9 related to the violation of the injunction, and a copy of the
- 10 law, by certified mail to the BOEE. The bill also provides
- 11 that if the parent or guardian is the prevailing party in these
- 12 proceedings, the court shall award the parent or guardian
- 13 actual damages for injuries resulting from the administrator's
- 14 or teacher's initial violation of the bill's provisions and a
- 15 civil penalty not less than \$20,000 plus an additional \$1,000
- 16 per day for each day the administrator's or teacher's violation
- 17 of the injunction continues. The bill waives immunity for
- 18 charter schools and school districts in any cause of action
- 19 brought against those entities under the bill. The bill
- 20 requires the BOEE to suspend the license of an administrator
- 21 or a teacher upon the BOEE's finding by a preponderance of
- 22 the evidence that the administrator or teacher violated an
- 23 injunction.
- 24 The bill requires the board of directors of each school
- 25 district, the authorities in charge of each accredited
- 26 nonpublic school, and the governing board of each charter
- 27 school to notify the department of education that the board of
- 28 directors, the authorities, or the governing board has removed
- 29 a book from a library operated by the school, a classroom, or
- 30 any area on school property because the board of directors,
- 31 the authorities, or the governing board determined that
- 32 the book constituted or contained hard-core pornography or
- 33 obscene material. The bill also requires the department to
- 34 develop and make available on the department's internet site a
- 35 comprehensive list of all of these notifications and update the

- 1 list at least once each month. Additionally, the bill requires
- 2 a school to remove a book that is on the list maintained by
- 3 the department from any library operated by the school, a
- 4 classroom, or any area on school property.
- 5 The bill authorizes a county attorney or the attorney
- 6 general to institute criminal or civil actions to enforce
- 7 the provisions of the bill. The bill provides that a county
- 8 attorney's or the attorney general's receipt of a copy of a
- 9 court's injunctive order provided by the clerk of court, along
- 10 with subsequent information that a violation of the bill's
- 11 provisions is continuing to occur, shall constitute probable
- 12 cause that a violation of the bill's criminal provisions has
- 13 occurred.
- 14 Current law authorizes a county attorney to institute a
- 15 civil proceeding to enjoin the dissemination or exhibition
- 16 of obscene material to minors when the county attorney has
- 17 reasonable cause to believe that any person is engaged or
- 18 plans to engage in the dissemination or exhibition of obscene
- 19 material within the county attorney's county to minors. The
- 20 bill establishes that the attorney general may institute such
- 21 civil proceedings as well.
- 22 Current law provides that Code chapter 728 does not prohibit
- 23 the use of appropriate material for educational purposes in any
- 24 accredited school, public library, or educational program in
- 25 which the minor is participating, and does not prohibit the
- 26 attendance of minors at an exhibition or display of art works
- 27 or the use of any materials in any public library. The bill
- 28 provides that, for purposes of this provision, appropriate
- 29 material does not include obscene material or hard-core
- 30 pornography.
- 31 The bill prohibits the board of directors of a school
- 32 district, the authorities in charge of an accredited nonpublic
- 33 school, and the governing board of a charter school from using
- 34 any standards or guidance developed by the American library
- 35 association when determining whether to acquire a book for a

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- 1 school library or remove a book from a school library.
- 2 The bill provides that the board of directors of a school
- 3 district, the authorities in charge of an accredited nonpublic
- 4 school, and the governing board of a charter school shall not
- 5 allow a student serving on any committee that determines, or
- 6 provides recommendations related to, whether a material in a
- 7 library operated by the school should be removed to view the
- 8 material being considered for removal if the material is being
- 9 considered for removal because it may constitute or contain
- 10 hard-core pornography or obscene material.
- The bill contains definitions for "administrator",
- 12 "hard-core pornography", "provides", "school", "student", and
- 13 "teacher".